

UNITED NATIONS DEVELOPMENT PROGRAMME



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PROJECT DOCUMENT**[Kyrgyzstan]****Project Title:** Multi-sectoral approach to COVID-19**Project Award and Numbers:** 00127854 and 00121799/ 00121831/ 00122792/ 00122793**Implementing Partner:** UNDP under (DIM)**Start Date:** June 2020**End Date:** 2021**PAC Meeting date:** TBC**Brief Description**

The COVID-19 outbreak has been declared a public health emergency of international concern on 30 January 2020, with the Emergency Committee recommending providing intensified support for preparation and response, especially in vulnerable countries and regions. To address this need, UN Agencies, key development partners, international and national health organizations and donors developed a national inter-sectoral inter-agency preparedness and response plan for COVID-19 for Kyrgyzstan.

The COVID-19 outbreak in Kyrgyzstan, although small in terms of actual detected cases has revealed vast gaps in multiple fronts, health, economic, social, governance and political that require massive mobilization of internal and external resources. The Government of Kyrgyzstan was quick to introduce strict lock-down measures and state of emergency to contain the spread of virus. In mid-April the Government of Kyrgyzstan introduced its first Anti-Crisis Plan to help alleviate the effect of the pandemic and economic downturn.

Although, some foreign aid from IFIs (IMF, ADB, WBG and ADB) has been secured there are still vast needs to help the country cope with the growing number of infected frontline health workers, increasing intercommunity tensions at the border area in Fergana Valley, the rapid rise in unemployment, including due to returning labour migrants, and related risks including extreme poverty, social unrest, and stagnating or even back-sliding in SDG achievement caused by the COVID-19 crisis. Reductions in the inflow from migrant remittances, mining rent, textile and apparel and tourism revenues and currency depreciation have exacerbated the situation further.

To mitigate these effects the UNDP Kyrgyzstan aims to support effective, multi-sectoral, equitable, inclusive, human rights-focused crisis response and recovery to COVID-19. This ambition is guided by the principle of 'leave no-one behind' and protecting the most vulnerable that stand higher risk of exclusion. It also is in line with the role of UNDP to act as technical lead in the socio-economic response, to support the RC to elaborate the United Nations response and leverage the wider system to implement the socio-economic work and contribute to the early recovery interventions. UNDP plans to work implementing the following Results Areas:

- Health sector
- Social Inclusion
- Socio-Economic

Contributing Outcome (UNDAF/CPD, RPD or GPD):


Outcome 1: By 2022, inclusive and sustainable industrial, agricultural and rural development contribute to economic growth, decent work, improved livelihoods, food security and nutrition, especially among women and vulnerable groups

Outcome 2: By 2022, institutions at all levels are more accountable and inclusive, ensuring justice, human rights, gender equality and sustainable peace for all.

Indicative Output(s) with gender marker²: GEN2

Total resources required:	\$4,315,571 (hard pipeline)	
	\$34,000,000 (ideas)	
Total resources allocated:	UNDP KGZ TRAC:	TBC
	UNDP MPTF:	\$274,990
	UNDP through various sources	To be mobilized
	Donor/Japan/BERA:	\$1,244,571
	Various Donors (PBF, RTF, USAID IsDB, EU, etc):	To be mobilized

Agreed by (signatures):

UNDP 

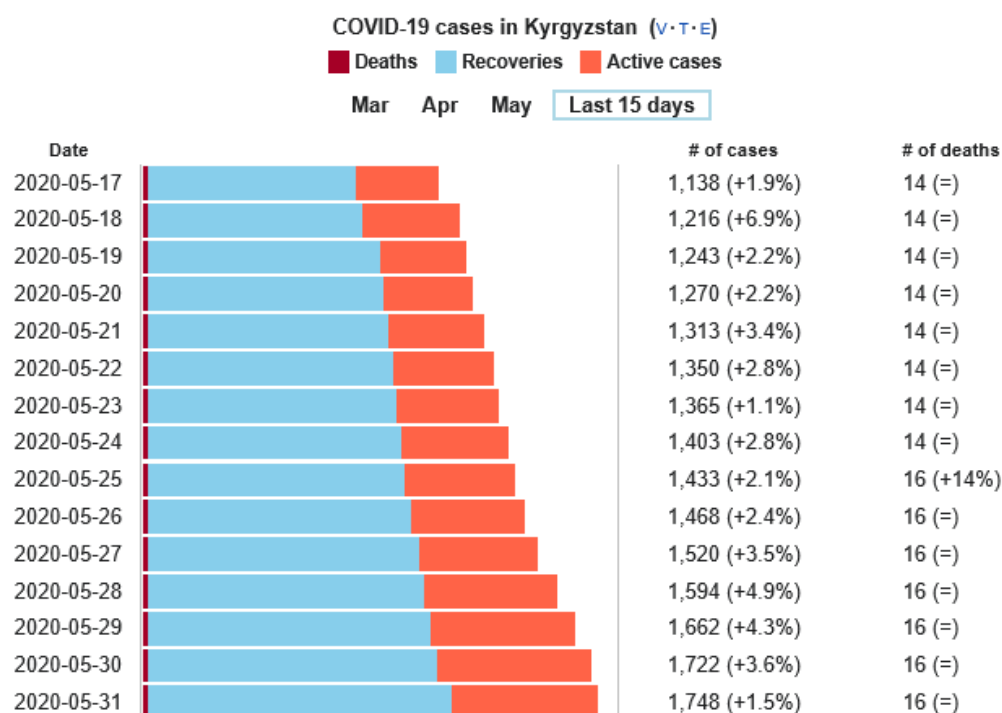
Name: Jenty Kirsch-Wood, UNDP Deputy Resident Representative

Date: 24-Jul-2020

I. DEVELOPMENT CHALLENGE (1/4 PAGE – 2 PAGES RECOMMENDED)

The COVID-19 outbreak in Kyrgyzstan, although small in terms of actual detected cases (1748 cases as of end of May 2020) has revealed vast gaps in health, economic, social, governance and political fronts - that require the massive mobilization of internal and external resources. Gaps in the implementation of infection control by the healthcare system are reflected in the high rate of COVID-19 cases among health professionals (248 cases, 22% of overall cases). There is continued demand for Personal Protective Equipment (PPE) for tuberculosis (TB) doctors and nurses at the Primary Health Care (PHC) level as they are one of the most vulnerable groups among the health care workers with a significant percentage of already confirmed COVID-19 cases. There are several risk factors that could stimulate the conflict potential in COVID-19- affected areas, especially in the border areas and communities. These factors range from resource constraints to domestic violence, and from the spread of fake news to the abuse of emergency powers granted to local authorities and police. Social and economic systems have been heavily affected by healthcare measures. The state of emergency introduced by the Kyrgyz Government in major cities, closure of borders with China, trade and travel restrictions, and the economic downturn in neighbouring Kazakhstan and Russia are significantly exacerbating Kyrgyzstan's economic fallout from COVID-19. The crisis is already disrupting the country's economic stability by impacting foodstuff prices, the availability of medicines and medical supplies, employment and remittance flow (which currently accounts for 33% of GDP). The rapid depreciation of the Kyrgyz som by more than 10% in mid- April has led to reduced purchasing power. Furthermore, a likely increase in the number of migrants returning without jobs and income, many of whom will need support to reintegrate into their communities and to continue to help their families cope from the economic crisis.

The Government's two Anti-Crisis Plans for the COVID-19 crisis (April 7 and May 7, 2020) focused on addressing the immediate risks and provided measures to help mitigate the impact. While the first Plan focused on providing broader interventions in finance, food security, health and economic areas, the second one offered financial and fiscal measures to shore up the economy. The United Nations Country Team (UNCT) and donor agencies formed four expert working groups according to the Anti-Crisis Plan to reinforce their assistance and collaboration with national partners. As of 8 April 2020, the Disaster Response Coordination Unit (DRCU), formed by the UNCT and NGOs, developed a complementary COVID-19 Response and Early Recovery Plan in consultation with national partners that outlined how its combined efforts could contribute to the Government's overall response. The DRCU plan covers key sectors including early recovery, education, food security, logistics, health, protection, water sanitation and hygiene (WASH) and non-food items (NFI). UNDP co-convoked the Early Recovery Sector and has been actively coordinating with government and international partners to ensure that the DRCU plan aligns with priority sectors of the government plans.



Sources:

- ["Ministry of Health of the Kyrgyz Republic"](#) (in Russian).

II. STRATEGY

UNDP's offer is about safeguarding progress made on the SDGs. UNDP's programme framework is anchored in a three-pronged approach to support countries in responding concomitantly across the pre-surge, surge and recovery phases, with a focus on vulnerable populations and those left farthest behind.

Prepare

- UNDP will support countries to strengthen their health systems, including by helping them procure much-needed medical supplies, use digital technologies.

Respond

- UNDP will support a whole-of- government and whole-of-society response by working across key sectors to slow the spread of the virus and to provide protection for vulnerable populations.

Recover

- UNDP will support countries to assess the social and economic impacts of COVID-19 and undertake take urgent recovery measures, especially for poor and marginalized groups.

UNDP's response is consistent with WHO "COVID-19 Strategic Preparedness and Response Plan" and aligned with country-specific UN responses, led by the Resident Coordinator and WHO. Building on the on-going experience from COVID-19 support in the Asia Pacific region, UNDP's experience in responding to disease outbreaks (e.g. Ebola, HIV, TB and malaria), and the knowledge and expert network in the respective regions, UNDP can provide support in the following three immediate priorities:

1. Health systems strengthening to respond to COVID-19;
2. Inclusive and multi-sectoral crisis management and responses; and
3. Addressing the Socio-Economic Impact of COVID-19.

UNDP's COVID-19 response strategy in Kyrgyzstan has been designed to support the government to deliver relief, social protection and early recovery support to effectively respond and mitigate negative impact of COVID-19 through multi-sectoral assistance. UNDP is also working closely with other donors in addressing the immediate needs while preparing for medium to long term interventions leveraging its main areas of operation.

III. RESULTS AND PARTNERSHIPS (1.5 - 5 PAGES RECOMMENDED)

Expected Results

In accordance with the three immediate priorities mentioned above, the project will consist of the following three outputs.

Output 1: Health Systems Strengthening
Output 1.1: Procurement of health products including personal protective equipment (PPE) and laboratory equipment/ Provision of non-medical requirements of health sector. Provision of essential medicines; Logistic support for countrywide distribution of PPE and medicines (joint activities with MPTF Safety First).
Output 1.2: Healthcare waste management

UNDP's support to countries to mobilize an effective, multi-sectoral, equitable, inclusive, human rights-focused crisis response to COVID-19, is part of the wider and coordinated UN response supporting the WHO Strategic Preparedness Response Plan (SPRP). UNDP has the capacity to engage, as appropriate and when requested by affected government/s, where comparative advantage is determined, to support resilient health systems.

Output 2: Inclusive and integrated crisis management and responses
Output 2.1: Support national and sub-national capacities for planning, coordination and crisis management
Output 2.2: Safeguarding human rights and protecting vulnerable groups
Output 2.3: Community engagement for prevention, response and social cohesion

This UNDP Policy/Programme Offer builds on UNDP’s extensive work and expertise on governance, rule of law, security and human rights; early warning; disaster risk reduction, crisis management, prevention, and resilience building - applied to the COVID-19 global health emergency.

Output 3: Addressing the human rights and socio-economic impact of COVID-19

Output 3.1: Policy and programme interventions to address the developmental impacts of COVID-19 and safeguarding progress towards the SDGs

UNDP focuses on the social impact and the economic response and recovery. Unlike the 2008 financial crisis, injecting capital in the financial sector alone is not the answer. Most fundamentally, UNDP takes a human-centered approach, especially targeting at low wage workers, small and medium enterprises, the most vulnerable for leaving no one behind. And that means wage support, social insurance and protection, preventing bankruptcies and job loss.

Stakeholder Engagement

UNDP’s communications efforts will generate donor visibility across multiple channels. The global communication strategy for COVID-19 will be developed and disseminated throughout the target countries and regions.

UNDP has consulted with key government counterparts on all output activities and has the endorsement from the following entities: The Ministry of Health, State Agency on Local Self-Government and Interethnic Relations, Ministry of Economy, Ministry of Justice and the Ministry of Labour and Social Development.

Target groups include medical workers, communities living in border areas, newly unemployed people and MSMEs.

IV. PROJECT MANAGEMENT (1/2 PAGES - 2 PAGES RECOMMENDED)

The project will be implemented by the UNDP Country Office in Kyrgyzstan under the “direct implementation” DIM modality, relying on integrated portfolio management of the Country Office project as part of the sustainable and inclusive growth Cluster. The UNDP Country Office in Kyrgyzstan will have overall responsibility for ensuring project management quality control, coordination and reporting. The project is being implemented within the Development Assistance Framework for 2018-2022, and UNDP CPD for 2018-2022, approved by the Government of the Kyrgyz Republic.

V. MONITORING AND EVALUATION

Monitoring Plan

Monitoring Activity	Purpose	Frequency	Expected Action	Partners (if joint)	Responsible
Track results progress	Progress data against the results indicators in the RRF will be collected and analysed to assess the progress of the project in achieving the agreed outputs.	Quarterly		UNDP; GovKG (MoH); UN agencies	CO (Outcome 1 Cluster); M&E
Monitor and Manage Risk	Identify specific risks that may threaten achievement of intended results. Identify and monitor risk management actions using a risk log. This includes monitoring measures and plans that may have been required as per UNDP's Social and Environmental Standards.	Quarterly	The Project risks will be identified and entered in Atlas PM module for further tracking and actions taken.		CO (Outcome 1 Cluster); M&E
Learn	Knowledge, good practices and lessons will be captured regularly, as well as actively sourced from other projects and partners and integrated back into the project.	At least annually	Relevant lessons will be captured by the project team and used to inform management decisions.		CO (Outcome 1 Cluster)
Annual Project Quality Assurance	The quality of the project will be assessed against UNDP's quality standards to identify project strengths and weaknesses and to inform management decision making to improve the project.	Annually	Areas of strength and weakness will be reviewed by project management and used to inform decisions to improve project performance.		CO (Outcome 1 Cluster)
Review and Make Course Corrections	Internal review of data and evidence from all monitoring actions to inform decision making.	At least annually	Performance data, risks, lessons and quality will be discussed by the project board and used to make course corrections.		CO (Outcome 1 Cluster)
Project Report	A progress report will be presented to the Project Board and key stakeholders, consisting of progress data showing the results achieved against pre-defined annual targets at the output level, the annual project quality rating summary, an updated risk log with mitigation measures, and any evaluation or review reports prepared over the period.	Annually, and at the end of the project (final report)			CO (Outcome 1 Cluster)
Project Review (Project Board)	The project's governance mechanism (i.e., project board) will hold regular project reviews to assess the performance of the project and review the Multi-Year Work Plan to ensure realistic budgeting over the life of the project. In the project's final year, the Project Board shall hold an end-of project review to capture lessons learned and discuss opportunities for scaling up and to socialize project results and lessons	At least annually	Any quality concerns or slower than expected progress will be discussed by the project board and management actions agreed to address the issues identified.		CO (Outcome 1 Cluster)

	learned with relevant audiences.			
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Evaluation Plan

Evaluation Title	Partners (if joint)	UNDAF/CPD Outcome	Planned Completion Date	Key Evaluation Stakeholders	Cost and Source of Funding
Terminal Evaluation	UNDP; UN Agencies	<p>Outcome 1: By 2022, inclusive and sustainable industrial, agricultural and rural development contribute to economic growth, decent work, improved livelihoods, food security and nutrition, especially among women and vulnerable groups</p> <p>Outcome 2: By 2022, institutions at all levels are more accountable and inclusive, ensuring justice, human rights, gender equality and sustainable peace for all.</p>	If requested	UNDP; GovKG (MoH); UN agencies	TBD

VI. MULTI-YEAR WORK PLAN

Applicable Outcome(s) from the UNDP the Kyrgyz Republic Country Programme Document:

Outcome 1: By 2022, inclusive and sustainable economic growth is increased through agricultural, industrial and rural development, decent work, improved livelihoods, food security and nutrition

Outcome 2: By 2022, institutions at all levels are more accountable and inclusive, ensuring justice, human rights, gender equality and sustainable peace for all.

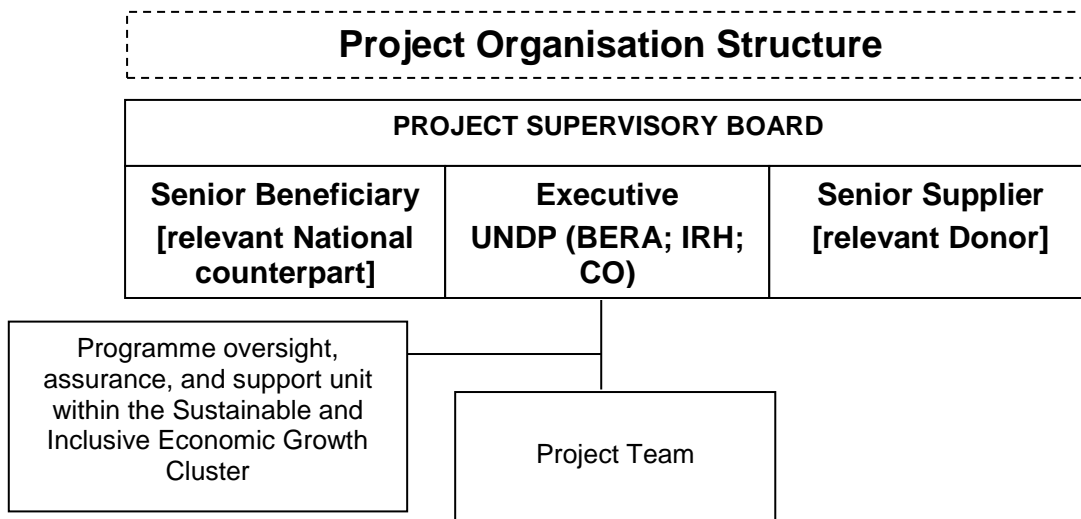
EXPECTED OUTPUTS	PLANNED ACTIVITIES	Planned Budget by Year				RESPONSIBLE PARTY	PLANNED BUDGET		
		2020	2021	2023	2024		Funding Source	Budget Description	Amount USD
Output 1: Health Systems Strengthening (Achieve universal health coverage, including financial risk protection, access to quality essential health-care services and access to safe, effective, quality and affordable essential medicines and vaccines for all) Baseline: 60% Target: 80%	1.1. Procurement of health products considering gender aspects including personal protective equipment (PPE) and essential medicines/ Provision of non-medical requirements of health sector	X	X			UNDP	Japan	Supplies, Commodities, Materials; Contractual services; Staff and other personnel	100,000
							UN MPTF		257,000
	1.2. Health waste management	X	X			UNDP	Japan		50,000
Sub-Total for Output 1									407,000
Output 2: Inclusive and integrated crisis management and responses	2.1 Support national and sub-national capacities for gender responsive planning, coordination and crisis management	X	X			UNDP	Japan	Contractual services; Staff and other personnel	345,000
	2.2 Safeguarding human rights and protecting women, children and vulnerable groups	X	X						

	2.3 Community engagement for prevention, response and social cohesion with consideration of gender aspects	X	X						
Sub-Total for Output 2									345,000
Output 3: Addressing the human rights and socio-economic impact of COVID-19	3.1. Policy and programme interventions to address the developmental impacts of COVID-19 and safeguarding progress towards the SDGs	X	X			UNDP	Japan	Contractual services; Trainings and Travel;	532,472
Sub-Total for Output 3									532,472
DPC Team Leader, NOC, 9 months, 10% of proforma cost (\$58,513.88) Communication Officer, NOB, 9 months, 5% of proforma cost (\$25,235.97) M&E Officer, NOA, 9 months, 5% of proforma cost (\$21,790.01) Finance Analyst, NOA, 8 months, 5% of proforma cost (\$19,368.90)		X	X			UNDP	Japan	DPC	124,909
GMS 7% UN MPTF									17,990
GMS 8% Japan									92,190
TOTAL									1,519,561

VII. GOVERNANCE AND MANAGEMENT ARRANGEMENTS

The Project will be implemented by UNDP as Implementing Agency and the governance mechanism of the Project is defined as below.

UNDP, as the responsible body for the management of the project, will oversee all technical aspects of planning and implementing activities, fostering quality assurance, managing operational activities including procurement, finance, and human resources dedicated to the project, while ensuring that operations adhere to UNDP ethics and accountability policies, principles and standards while enabling fast implementation within the given timeline within the range where UNDP can manage.



VIII. LEGAL CONTEXT

Option a. Where the country has signed the [Standard Basic Assistance Agreement \(SBAA\)](#)

This project document shall be the instrument referred to as such in Article 1 of the Standard Basic Assistance Agreement between the Government of (country) and UNDP, signed on (date). All references in the SBAA to “Executing Agency” shall be deemed to refer to “Implementing Partner.”

This project will be implemented by [name of entity] (“Implementing Partner”) in accordance with its financial regulations, rules, practices and procedures only to the extent that they do not contravene the principles of the Financial Regulations and Rules of UNDP. Where the financial governance of an Implementing Partner does not provide the required guidance to ensure best value for money, fairness, integrity, transparency, and effective international competition, the financial governance of UNDP shall apply.

IX. RISK MANAGEMENT

Option b. UNDP (DIM)

1. UNDP as the Implementing Partner will comply with the policies, procedures and practices of the United Nations Security Management System (UNSMS.)
2. UNDP as the Implementing Partner will undertake all reasonable efforts to ensure that none of the [project funds]¹ [UNDP funds received pursuant to the Project Document]² are used to provide support to individuals or entities associated with terrorism and that the recipients of any amounts provided by UNDP hereunder do not appear on the list maintained by the Security Council Committee established pursuant to resolution 1267 (1999). The list can be accessed via http://www.un.org/sc/committees/1267/ag_sanctions_list.shtml. This provision must be included in all sub-contracts or sub-agreements entered into under this Project Document.
3. Social and environmental sustainability will be enhanced through application of the UNDP Social and Environmental Standards (<http://www.undp.org/ses>) and related Accountability Mechanism (<http://www.undp.org/secu-srm>).
4. UNDP as the Implementing Partner will: (a) conduct project and programme-related activities in a manner consistent with the UNDP Social and Environmental Standards, (b) implement any management or mitigation plan prepared for the project or programme to comply with such standards, and (c) engage in a constructive and timely manner to address any concerns and complaints raised through the Accountability Mechanism. UNDP will seek to ensure that communities and other project stakeholders are informed of and have access to the Accountability Mechanism.
5. In the implementation of the activities under this Project Document, UNDP as the Implementing Partner will handle any sexual exploitation and abuse (“SEA”) and sexual harassment (“SH”) allegations in accordance with its regulations, rules, policies and procedures.
6. All signatories to the Project Document shall cooperate in good faith with any exercise to evaluate any programme or project-related commitments or compliance with the UNDP Social and Environmental Standards. This includes providing access to project sites, relevant personnel, information, and documentation.
7. UNDP as the Implementing Partner will ensure that the following obligations are binding on each responsible party, subcontractor and sub-recipient:
 - a. Consistent with the Article III of the SBAA [*or the Supplemental Provisions to the Project Document*], the responsibility for the safety and security of each responsible party, subcontractor and sub-recipient and its personnel and property, and of UNDP’s property in such responsible party’s, subcontractor’s and sub-recipient’s custody, rests with such

¹ To be used where UNDP is the Implementing Partner

² To be used where the UN, a UN fund/programme or a specialized agency is the Implementing Partner

responsible party, subcontractor and sub-recipient. To this end, each responsible party, subcontractor and sub-recipient shall:

- i. put in place an appropriate security plan and maintain the security plan, taking into account the security situation in the country where the project is being carried;
 - ii. assume all risks and liabilities related to such responsible party's, subcontractor's and sub-recipient's security, and the full implementation of the security plan.
- b. UNDP reserves the right to verify whether such a plan is in place, and to suggest modifications to the plan when necessary. Failure to maintain and implement an appropriate security plan as required hereunder shall be deemed a breach of the responsible party's, subcontractor's and sub-recipient's obligations under this Project Document.
 - c. In the performance of the activities under this Project, UNDP as the Implementing Partner shall ensure, with respect to the activities of any of its responsible parties, sub-recipients and other entities engaged under the Project, either as contractors or subcontractors, their personnel and any individuals performing services for them, that those entities have in place adequate and proper procedures, processes and policies to prevent and/or address SEA and SH.
 - d. Each responsible party, subcontractor and sub-recipient will take appropriate steps to prevent misuse of funds, fraud or corruption, by its officials, consultants, subcontractors and sub-recipients in implementing the project or programme or using the UNDP funds. It will ensure that its financial management, anti-corruption and anti-fraud policies are in place and enforced for all funding received from or through UNDP.
 - e. The requirements of the following documents, then in force at the time of signature of the Project Document, apply to each responsible party, subcontractor and sub-recipient: (a) UNDP Policy on Fraud and other Corrupt Practices and (b) UNDP Office of Audit and Investigations Investigation Guidelines. Each responsible party, subcontractor and sub-recipient agrees to the requirements of the above documents, which are an integral part of this Project Document and are available online at www.undp.org.
 - f. In the event that an investigation is required, UNDP will conduct investigations relating to any aspect of UNDP programmes and projects. Each responsible party, subcontractor and sub-recipient will provide its full cooperation, including making available personnel, relevant documentation, and granting access to its (and its consultants', subcontractors' and sub-recipients') premises, for such purposes at reasonable times and on reasonable conditions as may be required for the purpose of an investigation. Should there be a limitation in meeting this obligation, UNDP shall consult with it to find a solution.
 - g. Each responsible party, subcontractor and sub-recipient will promptly inform UNDP as the Implementing Partner in case of any incidence of inappropriate use of funds, or credible allegation of fraud or corruption with due confidentiality.

Where it becomes aware that a UNDP project or activity, in whole or in part, is the focus of investigation for alleged fraud/corruption, each responsible party, subcontractor and sub-recipient will inform the UNDP Resident Representative/Head of Office, who will promptly inform UNDP's Office of Audit and Investigations (OAI). It will provide regular updates to the head of UNDP in the country and OAI of the status of, and actions relating to, such investigation.

Each responsible party, subcontractor or sub-recipient agrees that, where applicable, donors to UNDP (including the Government) whose funding is the source, in whole or in part, of the funds for the activities which are the subject of the Project Document, may seek recourse to such responsible party, subcontractor or sub-recipient for the recovery of any funds determined by UNDP to have been used inappropriately, including through fraud or corruption, or otherwise paid other than in accordance with the terms and conditions of the Project Document.

Where such funds have not been refunded to UNDP, the responsible party, subcontractor or sub-recipient agrees that donors to UNDP (including the Government) whose funding is the source, in whole or in part, of the funds for the activities under this Project Document, may seek recourse to such responsible party, subcontractor or sub-recipient for the recovery of any funds determined by UNDP to have been used inappropriately, including through fraud

or corruption, or otherwise paid other than in accordance with the terms and conditions of the Project Document.

Note: The term “Project Document” as used in this clause shall be deemed to include any relevant subsidiary agreement further to the Project Document, including those with responsible parties, subcontractors and sub-recipients.

- h. Each contract issued by the responsible party, subcontractor or sub-recipient in connection with this Project Document shall include a provision representing that no fees, gratuities, rebates, gifts, commissions or other payments, other than those shown in the proposal, have been given, received, or promised in connection with the selection process or in contract execution, and that the recipient of funds from it shall cooperate with any and all investigations and post-payment audits.
- i. Should UNDP refer to the relevant national authorities for appropriate legal action any alleged wrongdoing relating to the project or programme, the Government will ensure that the relevant national authorities shall actively investigate the same and take appropriate legal action against all individuals found to have participated in the wrongdoing, recover and return any recovered funds to UNDP.
- j. Each responsible party, subcontractor and sub-recipient shall ensure that all of its obligations set forth under this section entitled “Risk Management” are passed on to its subcontractors and sub-recipients and that all the clauses under this section entitled “Risk Management Standard Clauses” are adequately reflected, *mutatis mutandis*, in all its sub-contracts or sub-agreements entered into further to this Project Document.

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